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DIRECTIVE 2012-13

March 22, 2012

To: COUNTY BOARDS OF ELECTIONS
MEMBERS, DIRECTORS, AND DEPUTY DIRECTORS

Re: Instructions Regarding the Examination and Verification of Nominating Petitions from
Independent Candidates for Statewide Office

Summary

This Directive provides instructions on the examination and certification of nominating petitions for independent candidates for statewide office that have been filed with the Ohio Secretary of State for the 2012 General Election and transmitted to the county boards of elections for examination and verification.

Petition examination and verification must be complete, and the certification forms sent to the Secretary of State's office, not later than 4 p.m. on Friday, May 4, 2012.

Directions

Carefully read this Directive before you start examining the part-petitions sent to you by this office.

I. CIRCULATORS

A. Qualifications of Circulators:

- **A circulator does not have to be an Ohio elector or an Ohio resident¹**

Please note that, if the circulator is a qualified elector of Ohio, there is no requirement that the address of the circulator match the address on file with the board of elections. A board must not invalidate a part-petition solely because the address of the circulator in the circulator's statement differs from the address on file with the board of elections.

¹ *Nader v. Blackwell*, 545 F.3d 459 (6th Cir. 2008).

- **Convicted felons**

Some convicted felons are prohibited from circulating petitions.² State law does not require a circulator to provide additional information (e.g., date of birth, etc.) constituting “satisfactory evidence” that the person who circulated a petition is the same individual who may be listed in a county’s local voter registration database as cancelled due to incarceration for a felony conviction. Thus, when verifying petitions, boards of elections should presume that a circulator is qualified to circulate petitions unless there is “satisfactory evidence” that the individual is not qualified.

B. Circulator’s Statement on Each Part-Petition:

- Must include the circulator’s signature
- Must include the number of signatures witnessed by the circulator
- **If the number of signatures reported in the statement is less than** the total number of uncrossed out signatures submitted on the part-petition, then the board must reject the entire part-petition.³

Example: The circulator’s statement indicates 20 signatures witnessed, but there are 22 signatures on the petition, none of which were crossed out prior to the petition being filed. This part petition must be rejected.

- **If the number of signatures reported in the statement is equal to or greater than** the total number of signatures not crossed out on the part-petition, then the board does not reject the part-petition because of the inconsistent signature numbers.⁴ Instead, the board must review the validity of each signature as usual.

Example: The circulator’s statement indicates that the circulator witnessed 22 signatures, but there are only 20 signatures on the petition.

II. SIGNERS

A. Qualifications of Signers

- Must be a qualified elector of Ohio.

² Ohio Attorney General Advisory Opinion 2010-02.

³ *Rust v. Lucas Cty. Bd. of Elections*, 108 Ohio St.3d 139, (2005).

⁴ *State ex rel. Citizens for Responsible Taxation v. Scioto Cty. Bd. of Elections*, 65 Ohio St.3d 167 (1992).

- Ohio voters affiliated with a political party may be a valid signer on an independent candidate's nominating petition.
- Must be registered to vote at the address provided on the petition as of the date that the petition was filed with the Secretary of State.⁵

B. Signatures

- Each signature must be an original signature of that voter.⁶
- The signature must match the signature on file with the board of elections. A board must not invalidate a signature because an elector signed using a derivative of his/her first name if the board can confirm the identity of the elector.⁷ Some acceptable examples include Jack for John or Peg for Margret. Also, the inclusion or omission of a middle initial is not a reason to invalidate a signature.
- For identification purposes, the elector may print his or her name on the petition *in addition* to signing in cursive his or her name to the petition. A printed signature alone, with no cursive signature, is allowed only if the elector's signature on file with the board is also printed.⁸
- The signature must be written in ink.⁹
- An elector's signature must not be invalidated solely because "non-signature information" was completed by another person (e.g., the elector's printed name, address, county, or the date of signing). Non-signature information may be added by a person other than the elector, at the direction and in the presence of the petition signer, which should be presumed unless there is evidence to the contrary.¹⁰
- No one may sign a petition more than once. If a person does sign a petition more than once, after the first signature has been marked valid, each successive occurrence of the signature must be invalidated.

C. Signer's Address

- The petition must contain the elector's voting residence, including the house number and street name or RFD number (rural free delivery) and the appropriate city, village, or township.
- The elector's ward and precinct are not required.

⁵ R.C. 3501.38(A).

⁶ R.C. 3501.38(B).

⁷ *State ex rel. Rogers v. Taft*, 64 Ohio St.3d 193 (1992)

⁸ R.C. 3501.011, 3501.38.

⁹ R.C. 3501.38(B).

¹⁰ *State ex rel. Jeffries v. Ryan*, 21 Ohio App.2d 241, 256 N.E.2d 716 (Ohio App.10 Dist. 1969)

- A post office box does not qualify as an elector's residence address.
- If an elector's address given on the petition differs from that on file with the board, then the board must invalidate that signature.

D. Attorney in Fact

A registered elector who, by reason of disability, is unable to physically sign his or her name to a petition may authorize a qualified individual as an attorney in fact to sign the elector's name to a petition in accordance with R.C. 3501.382.

A qualified person who has been appointed as an elector's attorney in fact may sign that elector's name to the petition paper in the elector's presence and at the elector's direction.¹¹ The board must compare the attorney in fact's signature on the petition with the document on file with the board office (SOS Form 10-F or 10-G).

In order to sign a petition on behalf of a registered voter as that person's attorney in fact, the board must have a completed Form 10-F or 10-G on file. Other types of power of attorney documents, filed with a court or some other agency, will not allow an individual to sign election documents on another's behalf.

If a person, who has not been designated an attorney in fact for elections purposes, signs another person's name to a petition, then the board must, at a minimum, invalidate that signature. If the board determines that the circulator allowed someone who they knew was unqualified to sign on another person's behalf, then the entire part-petition must be invalidated.¹²

E. Dates

Each signature must be followed by the date it was affixed to the petition paper.¹³ The board must not invalidate a signature solely because its date is out of sequence with other signatures on the same part-petition.

F. Illegible Signature

The board must invalidate illegible signatures. A signature is illegible only if both the signature and address are unreadable, such that it is impossible for board personnel to query the board's voter registration system to check the signature against a voter registration record.¹⁴ In cases where either, but not both, the signature or the address is unreadable, the board must query the county's voter registration system using the information provided by the voter to determine whether or not the person is eligible.

¹¹ R.C. 3501.382.

¹² R.C. 3501.38(F).

¹³ R.C. 3501.38(C).

¹⁴ *State ex rel. Owens v. Brunner*, 125 Ohio St.3d 130, 926 N.E.2d 617 (Ohio 2010).

G. Ditto Marks

Ditto marks may be used to indicate duplicate information, e.g. date, address, or county.¹⁵

H. One County per Part-Petition

Each part-petition should contain signatures of electors of only one county. The board must invalidate signatures from any other county.¹⁶

If any part-petition contains signatures from more than one county, then the Secretary of State determines the county with the most signatures on the part-petition, and only signatures from that county are to be reviewed. If, upon review by a county board of elections, the board believes that a part-petition was improperly forwarded to the county, the Director and Deputy Director should contact the Secretary of State's office, which will review the part-petition again.

I. Non-Genuine Signatures

A board of elections must not invalidate an entire part-petition based solely on the number of non-genuine signatures it contains. Only if a circulator knowingly allows an unqualified person to sign a petition, should the entire petition be invalidated.¹⁷

III. MARKING SIGNATURES

If a signature is valid, place a check mark in the margin to the left of the signature on the petition paper.

If a signature is invalid, indicate why it is invalid by writing in the margin to the left of the signature the appropriate code symbol for the reason the signature is invalid (see attached).

It is advisable to use a red ink pen for making marks by the board.

IV. PUBLIC INSPECTION OF PART-PETITIONS

The part-petitions must be open to public inspection at the board office from Friday, April 20 through 4 p.m. on Friday, April 27, 2012 (i.e., from the end of the 6th week after

¹⁵ *State ex rel. Donofrio v. Henderson*, 4 Ohio App.2d 183, 211 N.E.2d 854 (Ohio App. 7 Dist. 1965).

¹⁶ R.C. 3513.261.

¹⁷ R.C. 3501.38.

the presidential primary election until 4 p.m. of the end of the 7th week after the election).¹⁸

V. CERTIFICATION

After the board staff has examined all the parts of the candidate petitions, **but no later than 4 p.m. on Friday, May 4, 2012**, the Director must certify the board's findings to the Secretary of State. Once the certification form has been submitted, the board must return the original part-petitions to the Secretary of State's office not later than 4 p.m. May 4, 2012, but not earlier than April 30, 2012.

A blank certification form is attached to this Directive. Completed certification forms must be sent via fax or email to Melanie Poole at (614) 485-7697 or mpoole@OhioSecretaryofState.gov. **Your certification form must be received by the Secretary of State's office no later than 4 p.m. on May 4, 2012.**

If you have any questions, please contact the Secretary of State's elections counsel assigned to your county at (614) 466-2585.

Thank you for your continued hard work.

Sincerely,



Jon Husted

¹⁸ R.C. 3513.262.

CODE SYMBOLS FOR VALIDATING SIGNATURES ON PETITIONS

Each signature must be individually examined. If a signature is valid, place a check mark at the left margin beside it.

If a signature is not valid, please indicate the reason by using the following initials or, if no set of initials applies, an explanatory notation:

- CIR Circulator signed as an elector on the part-petition he or she was circulating. (This invalidates the circulator's signature as a signer, but not the entire part-petition.)
- DUP "Duplicate signature." The person has signed more than one part-petition or twice on the same part-petition.
- ILL "Illegible" applies only if both the signature and address are unreadable, such that it is impossible for board personnel to query the board's voter registration system to check the signature or the address against a voter registration record.
- NA "No address." The signer's complete address must be provided: house number and street name or RFD, and the appropriate city, village, or township. Ward and precinct information is not required.
- ND "No Date." The petition does not indicate the date on which the signature was affixed. (However, acceptable are: month-date-year, month-date, date out of sequence with other signers' dates, ditto marks.) Dates do not need to be in sequential order to be valid.
- NG "Not Genuine." The signature on the petition does not appear to be the genuine signature of the person whose signature it purports to be when compared to the signature on file with the board of elections as of the date the board checks the petition.
- NR "Not Registered." The signer is not registered to vote. Each person who signs a petition paper must be a qualified elector as of the date the board examines the petition.
- NRA "Not Registered Address." The address provided on the petition paper is not the address on file with the board of elections as of the date the board examines the petition.
- OC "Other County." The signer is a resident of some other county. Do not cross out signature or address; instead, place code at left margin.
- P "Pencil." The signature was written using a pencil.

If the number of uncrossed out signatures on a part-petition is more than the number indicated by the circulator, the entire part-petition is invalid.

When invalidating an entire part-petition, indicate the reason for rejection on the front of that part-petition and separate it from any valid part-petitions. **Do not invalidate a part-petition for the sole reason that it does not contain any valid signatures if it is an otherwise valid part-petition, in which case it simply contains zero, or no, valid signatures.**

After checking an entire part-petition, write on the right side of the front page of each part-petition both the number of valid signers and the initials of the board employee who checked the part-petition.

Scott A. Rupert

Initial Work log

Non Party Candidate for US Senate

Received by the Secretary of State 03/05/2012

Sent to the Boards of Elections

	Number of Part Petitions Sent	Number of Valid Part Petitions	Number of Valid Signatures	Number of Invalid Signatures	Number of Invalid Part Petitions	Number of Signatures on Invalid Part Petitions	Number of Signatures Sent
Adams	2						5
Allen	10						273
Ashland	6						55
Ashtabula	4						62
Athens	2						12
Auglaize	5						121
Belmont	1						6
Brown	3						21
Butler	5						45
Carroll	1						3
Champaign	19						443
Clark	13						176
Clermont	7						89
Clinton	4						34
Columbiana							
Coshocton	1						6
Crawford	6						60
Cuyahoga	17						137
Darke	3						59
Defiance	4						36
Delaware	7						117
Erie	14						37
Fairfield	4						51
Fayette	3						13
Franklin	20						499
Fulton	2						9
Gallia	2						2
Geauga	4						13
Greene	8						133
Guernsey	2						2
Hamilton	5						26
Hancock	4						49

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	Number of Part Petitions Sent	Number of Valid Part Petitions	Number of Valid Signatures	Number of Invalid Signatures	Number of Invalid Part Petitions	Number of Signatures on Invalid Part Petitions	Number of Signatures Sent
Hardin	6						90
Harrison	1						1
Henry	2						20
Highland	3						13
Hocking	3						17
Holmes	1						8
Huron	7						44
Jackson	2						11
Jefferson	1						1
Knox	5						100
Lake	6						23
Lawrence	1						1
Licking	5						52
Logan	8						92
Lorain	26						561
Lucas	7						72
Madison	6						46
Mahoning	2						3
Marion	7						68
Medina	8						41
Meigs	2						5
Mercer	2						31
Miami	9						279
Monroe							
Montgomery	18						540
Morgan	1						1
Morrow	5						50
Muskingum	1						6
Noble	1						1
Ottawa	5						10
Paulding	1						21
Perry	1						13

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	Number of Part Petitions Sent	Number of Valid Part Petitions	Number of Valid Signatures	Number of Invalid Signatures	Number of Invalid Part Petitions	Number of Signatures on Invalid Part Petitions	Number of Signatures Sent
Pickaway	4						80
Pike	2						13
Portage	4						13
Preble	4						26
Putnam	4						70
Richland	11						278
Ross	6						90
Sandusky	4						7
Scioto	2						14
Seneca	5						17
Shelby	7						147
Stark	5						23
Summit	9						72
Trumbull	3						8
Tuscarawas	3						33
Union	9						272
Van Wert	2						55
Vinton	4						11
Warren	4						34
Washington	1						3
Wayne	7						47
Williams	3						21
Wood	8						50
Wyandot	5						19
Grand Total	457	0	0	0	0	0	6,218

Required number of valid signatures: 5,000